

**NOTICE OF PUBLIC MEETING  
OF THE  
DRUG, GANG AND VIOLENT CRIME CONTROL COMMITTEE  
OF THE  
ARIZONA CRIMINAL JUSTICE COMMISSION  
AND  
AGENDA**

Pursuant to A.R.S § 38-431.02, notice is hereby given to the members of the **Drug, Gang and Violent Crime Control Committee** of the Arizona Criminal Justice Commission and to the general public that the **Drug, Gang and Violent Crime Control Committee** will hold a meeting open to the public on **Thursday, November 5, 2015** beginning at **11:00 a.m.** at the **Arizona Criminal Justice Commission Office, 1110 W. Washington, Suite 250, Phoenix, Arizona 85007.**

Pursuant to the Americans with Disabilities Act (ADA), the Arizona Criminal Justice Commission endeavors to ensure the accessibility of its meetings to all persons with disabilities. Persons with a disability may request a reasonable accommodation, such as a sign language interpreter, by contacting the Commission Office at (602) 364-1146. Requests should be made as early as possible to allow time to arrange the accommodation.

Agenda for the meeting is as follows:

**I. Call to Order and Roll Call** **Chairperson Joe Brugman**

***Drug, Gang and Violent Crime Control Committee Members:***

Joe Brugman, Chairperson  
Joseph Arpaio  
Mark Brnovich  
Sean Duggan  
Sheila Polk  
Charles Ryan

**II. Minutes of the May 21, 2015 Meeting**

- Approval of Minutes **P-F-T**

**III. CY2016 Residential Substance Abuse Treatment Program (RSAT) Grant Awards** **Tony Vidale**

- Review, discussion, consideration and possible action on allocation of 2016 RSAT grant awards. **P-F-T**

**IV. 2016-2019 Drug, Gang & Violent Crime Control (DGVCC) Strategy**

**Tony Vidale**

- Review, discussion, consideration and possible action on approval of the DGVCC Strategy. **P-F-T**

**V. 2015 Enhanced Drug & Gang Enforcement (EDGE) Report**

**Tony Vidale**

- Presentation of the report and highlights of the findings. **Info**

**VI. Call to the Public**

Those wishing to address the Committee need not request permission in advance. Action taken as a result of public comment will be limited to directing staff to study the matter or rescheduling the matter for further consideration and decision at a later date.

**VII. Date, Time, and Location of Next Meeting**

- The next Drug, Gang and Violent Crime Control Committee meeting will be held at the call of the Chairperson.

**VIII. Adjournment**

A copy of the agenda background material provided to Committee members is available for public inspection at the Arizona Criminal Justice Commission Office, 1110 West Washington, Suite 230, Phoenix, Arizona 85007, (602) 364-1146. This document is available in alternative formats by contacting the Commission Office.



**DRUG, GANG AND VIOLENT CRIME CONTROL COMMITTEE  
OF THE  
ARIZONA CRIMINAL JUSTICE COMMISSION**

**Request for Committee Action**

<b>Action Requested:</b>	<b>Type of Action Requested:</b>	<b>Subject:</b>
November 5, 2015	<input checked="" type="checkbox"/> Formal Action/Motion <input type="checkbox"/> Information Only <input type="checkbox"/> Other	Minutes of the May 21, 2015 Meeting

**TO:** Chairperson and Committee Members

**FROM:** Tony Vidale, Program Manager  
Drug, Gang and Violent Crime Control

**RECOMMENDATION:**

The Committee approve the minutes of the Drug, Gang and Violent Crime Control Committee Meeting held on May 21, 2015.

**DISCUSSION:**

N/A

**FISCAL IMPACT:**

N/A

**ALTERNATIVES:**

Not Approve - Modify - Table

**Drug, Gang and Violent Crime Control Committee**  
**Minutes**  
**May 21, 2015**

A public meeting of the Drug, Gang and Violent Crime Control Committee of the Arizona Criminal Justice Commission was convened on May 21, 2015 at the Arizona Criminal Justice Commission, 1110 W. Washington, Suite 250, Phoenix, AZ 85007.

Members Present:

Joe Brugman, Chairperson, Chief, Safford Police Department  
Joseph Arpaio, Maricopa County Sheriff, Pat Lopez representing  
Mark Brnovich, Attorney General, Liz Barrick representing  
Sean Duggan, Chief, Chandler Police Department  
Clarence Dupnik, Pima County Sheriff, Deanna Johnson representing  
Charles Ryan, Director, Department of Corrections  
Sheila Polk, Yavapai County Attorney

Staff Participating:

Tony Vidale, Program Manager  
Wendy Boyle, Executive Secretary

**I. Call to Order and Roll Call**

The meeting was called to order by Chairperson Joe Brugman at 11:01 a.m. Roll was taken and a quorum was declared present.

**II. Minutes of the November 13, 2014 Meeting**

Chairperson Brugman called for a motion on the minutes. Commissioner Sheila Polk entered a motion to approve the minutes of the November 13, 2014 meeting. The motion was seconded by Commissioner Charles Ryan and was unanimously approved by the Committee.

**III. Drug, Gang and Violent Crime Control Program Cycle 29 Grant Awards**

Tony Vidale, Program Manager provided an overview of the Drug, Gang and Violent Crime Control Cycle 29 funding recommendation. Eligible criminal justice agencies will receive the award for the period beginning July 1, 2015 and ending June 30, 2016, except the Attorney General's Office Medicaid Fraud project, which will begin October 1, 2015 and end September 30, 2016.

Mr. Vidale explained staff proposes a program size of \$10,305,097. The funding would include \$3,529,362 from the federal Byrne/JAG grant, \$4,224,663 from the state DEA funds, and \$2,551,072 in local match funds. The FY 2016 program size represents an overall decrease of \$2,100 in funds from FY 2015. The Committee reviewed Table DC-1 on page 10 of the agenda that displayed a summary of the FY 2015 grant awards, the FY 2016 applicant grant requests, and the FY 2016 proposed grant awards specified by purpose area. Table DC-2 on page 8 of the agenda summarized the change in program size and by fund source. Table DC-4 on page 12 of the agenda reflected the proposed funding allocation for FY 2016 as recommended by staff. The proposal includes the allocation of \$3,439,148 to projects addressing apprehension of drug offenders, \$3,815,660 to prosecution of drug offenses, \$869,400 to statewide forfeiture activities, \$503,343 to forensic support of task forces, and \$1,667,546 to drug adjudication projects for a total funding recommendation of \$10,295,097. The grant solicitation opened February 23, 2015 and closed March 20, 2015. There were 36 grant applications submitted; of those received 14 were apprehension projects, 17 prosecution projects, one statewide forfeiture project, two forensic support projects, and one drug adjudication project. Table DC-3 on page 11 of the agenda provides an overview of the grant requests by agency and budget line item.

Mr. Vidale briefly reviewed the guidelines used by staff to form the funding recommendation and discussed other considerations that factored into the proposal. The Attorney General's Medicaid Fraud project would provide matching funds for a federal grant and the grant period would run concurrent to the federal fiscal year. One application that was not included in the recommendation for funding was the Department of Corrections, which fell short of the key components of the grant program by not aligning with the statewide strategy.

Lastly, Mr. Vidale referred the Committee to Table DC-5 on page 13 of the agenda that breaks out the total grant awards to each of the fifteen counties.

Commissioner Charles Ryan entered a motion to recommend to the Commission the award of the FY 2016 Drug, Gang and Violent Crime Control Cycle 29 grant funds as shown in Table DC-4 of page 12 of the agenda for the period beginning July 1, 2015 and ending June 30, 2016, except the Attorney General's Office Medicaid Fraud project, which will be funded from October 1, 2015 and end September 30, 2016. The motion was seconded by Commissioner Sheila Polk and was unanimously approved by the Committee.

**IV. Update on the FY 2015 Substance Abuse Prevention and Education Grant Awards**

Tony Vidale, Program Manager updated the Committee on the FY 2015 Substance Abuse Prevention and Education Grant Program. ACJC partnered with the Arizona Department of Health Services, Division of Behavioral Health Services and acquired funding that was unexpended federal grant monies through the Substance Abuse and Mental Health Services Administration (SAMHSA) for drug prevention. The SAMHSA grant is set to expire on September 30, 2015.

Mr. Vidale explained staff developed an expedited process to allocate the funding to viable projects by establishing two categories of applicants; criminal justice/government agencies and non-profit agencies. The grant opened on February 2, 2015 for all the applicants. Criminal justice/government agency applications were due on February 27, 2015 and non-profit agency applications were due March 13, 2015. Nineteen agencies submitted applications for the funding that included nine criminal justice/government agencies and ten non-profit agencies.

Mr. Vidale noted thirteen agencies received awards totaling \$604,339 and each project was evidence based as a requirement. The non-profit agencies that were not funded were not evidence based or did not have a criminal justice agency collaboration. The breakdown consisted of nine criminal justice/government agencies awarded a total of \$401,159 and four non-profit agencies awarded a total of \$203,180. A summary of the funding requests and recommended projects were shown on Table DC-6 on page 16 of the agenda and detail of each agency requests for funding on Table DC-7. Table DC-8 on page 17 of the agenda provided a breakout of each project funded by budget line item and a summary of each award was shown on the project focus and types of expenditures funded.

Chairperson Brugman asked about the follow up on the timelines for the projects. Mr. Vidale stated that projects will start incurring costs and the agencies will provide monthly expenditure reimbursement reports as well as an activity report at the close of the grant.

This agenda item was presented for informational purposes and did not require Committee action.

**V. Call to the Public**

Chairperson Brugman made a call to the public. No members of the audience addressed the Committee.

**VI. Date, Time, and Location of Next Meeting**

The next Drug, Gang and Violent Crime Committee meeting will be held at the Call of the Chairperson.

**VII. Adjournment**

The meeting was adjourned at 11:17 a.m.

Respectfully submitted,



John A. Blackburn, Jr.  
Executive Director

Audio recording available upon request.



**DRUG, GANG AND VIOLENT CRIME CONTROL COMMITTEE  
OF THE  
ARIZONA CRIMINAL JUSTICE COMMISSION**

**Request for Committee Action**

<b>Action Requested:</b>	<b>Type of Action Requested:</b>	<b>Subject:</b>
November 5, 2015	<input checked="" type="checkbox"/> Formal Action/Motion <input type="checkbox"/> Information Only <input type="checkbox"/> Other	CY2016 Residential Substance Abuse Treatment Program (RSAT) Grant Awards

**TO:** Chairperson and Committee Members

**FROM:** Tony Vidale, Program Manager  
Drug, Gang and Violent Crime Control

**RECOMMENDATION:**

The Drug, Gang and Violent Crime Control Committee recommend to the Commission the award of \$366,508 in federal and local cash and/or in-kind match funds for the 2016 RSAT grant program beginning January 1, 2016 and ending December 31, 2016.

**DISCUSSION:**

See attached

**FISCAL IMPACT:**

Significant to recipient agencies

**ALTERNATIVES:**

Not Approve - Modify - Table

## **CY 2016 Residential Substance Abuse Treatment Awards**

### **Program Background**

The Residential Substance Abuse Treatment (RSAT) program assists governments in developing and implementing substance abuse treatment programs in state and local correctional and detention facilities, and to create and maintain community-based post release treatment services for offenders. These services allow offenders to overcome substance abuse and prepare for reentry into the community.

The RSAT program is divided into three areas: 1. Residential (6-12 months) program, 2. Jail-based (at least 3 months) program, and 3. Post-release treatment program.

The RSAT program requires that 10 percent of the federal award be made available to local correctional or detention facilities. If applications are not received for this program, these funds can be used by the residential in-correctional setting programs. There were two jail-based applications received during this solicitation.

RSAT may fund post-release programs that provide treatment to offenders for a period not to exceed one year after release. For the CY 2016 RSAT grant, ACJC received one post-release treatment application.

Each applicant must meet the federal eligibility requirements for RSAT programs within the correctional residential setting. The requirements include:

- At least six months and no more than 12 months of treatment for Residential programs;
- At least three months for Jail-based programs;
- Participation limited to the last six to 12 months remaining in the inmate's confinement to insure they are released after completing the treatment and not returned to the general population;
- Residential housing and treatment facilities are provided away from the general correctional population;
- Focus on the substance abuse problems of the inmate using effective scientific practices;
- Development of the inmate's cognitive, behavioral, social, vocational and other skills to help solve the substance abuse problem; and
- Implement or continue urinalysis and/or other proven reliable forms of drug testing.

### **Funding**

Federal funding is provided by the U.S. Department of Justice, Bureau of Justice Assistance. The amount awarded for FFY 2015 was \$249,027. Of this amount, ACJC is allowed a 10% allocation to administer the grant. RSAT funds awarded to ACJC are granted out to sub-recipients on a calendar year basis. There is also \$50,757 in unexpended prior year grant funds available for the program. *Table DC1* on page 8 provides a breakdown of available funding for the CY 2016 RSAT grant program, which

includes \$274,881 in federal funds and \$91,627 in required matching funds for a total of \$366,508. This amount represents a decrease of \$61,916 (14.5 percent) below the CY 2015 program size of \$428,424. With a proposed CY 2016 program size of \$366,508 the RSAT program would have no remaining fund balance for future use.

**Table DC1**

<i>CY 2016 RSAT Grant Program</i>	
FFY 2013 Grant:	
Grant Balance	\$ 31,560
CY14 Grant Obligations	(5,832)
CY15 Grant Obligations	<u>(22,184)</u>
Available for CY16 program	\$ 3,544
FFY 2014 Grant:	
Grant Award	\$ 238,479
Less: 10% Admin	(23,848)
CY15 Grant Obligations	<u>(167,418)</u>
Available for CY16 program	\$ 47,213
FFY 2015 Grant:	
Grant Award	\$ 249,027
Less: 10% Admin	<u>(24,903)</u>
Available for CY16 program	\$ 224,124
Total Fed. Funds Available	\$ 274,881
Match Requirement	<u>91,627</u>
<b>Available Program Size</b>	<b>\$366,508</b>
<b>Proposed CY16 Awards</b>	<b>\$366,508</b>

**Applications Received**

On August 31, 2015 counties and eligible agencies were notified via electronic mail announcing the availability of the CY 2016 Residential Substance Abuse Treatment program grant and application procedures through ACJC's grant management system. The deadline for submission of applications was Friday, October 9, 2015 at 3:00 p.m. Five applications were submitted by the deadline requesting a total of \$458,075 in federal funds. With the matching funds amount of \$152,691, the total requested program size was \$610,766. The five agencies that submitted applications were the Arizona Department of Corrections (ADC), the Arizona Department of Juvenile Corrections (ADJC), Chicanos Por La Causa, the Coconino County Sheriff's Office, and the Maricopa County Sheriff's Office. Chicanos Por La Causa was the only non-profit to submit a proposal for post-release treatment services. The requested amounts are shown in *Table DC2*, on page 10 of the agenda.

### **Evaluation and Scoring**

All grant applications met the minimum requirements established in the RSAT guidelines. Each grant application was reviewed by a team of five individuals and scored based on established criteria contained in the grant announcement.

The applications were evaluated using the following scoring criteria:

- Project falls within the RSAT guidelines
- Submitted on time, all requested information was provided
- The need for services in community
- Program adequately addresses the need for services in the community
- Coordination efforts with other agencies
- Goals and objectives that are reasonable and achievable
- Performance measures clearly identify the success of the program
- Budget costs are reasonable and allowable (matching funds are included in the request)
- Adequate internal financial controls
- Programs previously funded by the Commission have met the requirements of the grant

In addition, priority points were given to projects that had an aftercare component established.

### **Recommendation**

Staff proposes an award of \$366,508 in federal and local cash match funds for CY 2016 RSAT grant awards beginning January 1, 2016 and ending December 31, 2016 as shown in *Table DC2*, on page 10 of the agenda. Of this amount, \$274,881 is from federal funds and \$91,627 is from local match funds. This recommendation would fund the Coconino County Sheriff's Office (EXODUS Program), ADOC (Gemini Program), ADJC (RSAT Program), the Maricopa County Sheriff's Office (Alpha Program) and Chicanos Por La Causa (Corazon Treatment Center). This recommendation would comply with the RSAT program requirement that at least 10% of the award is allocated to local correctional or detention facilities.

Table DC2

**CY 2016 RESIDENTIAL SUBSTANCE ABUSE TREATMENT (RSAT) GRANT  
JANUARY 1, 2016 - DECEMBER 31, 2016**

**Requested**

Applicant Agency	Personnel			Consult./ Con- tractual	In-State Travel	Out-of State Travel	Operating			Equipment	TOTAL CY 2015 REQUESTED	Federal	Match Provided
	Salary	Fringe Benefits	Overtime Expense				Registration/ Training	Supplies	Other Operating				
ADOC - Gemini Program	47,000	24,261	-	-	-	-	-	4,080	-	-	\$75,341	\$56,506	\$18,835
ADJC - RSAT Program	44,000	13,200	18,057	35,140	34,920	15,778	-	23,493	-	-	\$184,588	\$138,441	\$46,147
Chicanos Por La Causa	-	-	-	-	-	-	-	-	47,306	-	\$47,306	\$35,480	\$11,826
Coconino County Sheriff's Office - Exodus	173,600	68,412	-	-	-	-	-	-	-	-	\$242,012	\$181,509	\$60,503
Maricopa County Sheriff's Office - Alpha	43,232	18,287	-	-	-	-	-	-	-	-	\$61,519	\$46,139	\$15,380
<b>TOTAL</b>	<b>\$307,832</b>	<b>\$ 124,160</b>	<b>\$ 18,057</b>	<b>\$ 35,140</b>	<b>\$ 34,920</b>	<b>\$ 15,778</b>	<b>\$ -</b>	<b>\$ 27,573</b>	<b>\$ 47,306</b>	<b>\$ -</b>	<b>\$ 610,766</b>	<b>\$ 458,075</b>	<b>\$ 152,691</b>

**Recommended**

Applicant Agency	Personnel			Consult./ Con- tractual	In-State Travel	Out-of State Travel	Operating			Equipment	TOTAL CY 2015 PROPOSED	Federal	Match Provided
	Salary	Fringe Benefits	Overtime Expense				Registration/ Training	Supplies	Other Operating				
ADOC - Gemini Program	47,000	24,261	-	-	-	-	-	-	-	-	\$71,261	\$53,446	\$17,815
ADJC - RSAT Program	44,000	13,200	16,429	-	-	-	-	-	-	-	\$73,629	\$55,222	\$18,407
Chicanos Por La Causa	-	-	-	-	-	-	-	-	33,790	-	\$33,790	\$25,342	\$8,448
Coconino County Sheriff's Office - Exodus	88,615	37,694	-	-	-	-	-	-	-	-	\$126,309	\$94,732	\$31,577
Maricopa County Sheriff's Office - Alpha	43,232	18,287	-	-	-	-	-	-	-	-	\$61,519	\$46,139	\$15,380
<b>TOTAL</b>	<b>\$222,847</b>	<b>\$ 93,442</b>	<b>\$ 16,429</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 33,790</b>	<b>\$ -</b>	<b>\$366,508</b>	<b>\$ 274,881</b>	<b>\$ 91,627</b>

**DRUG, GANG AND VIOLENT CRIME CONTROL COMMITTEE  
OF THE  
ARIZONA CRIMINAL JUSTICE COMMISSION**

**Request for Committee Action**

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<b>Action Requested:</b>	<b>Type of Action Requested:</b>	<b>Subject:</b>
November 5, 2015	<input checked="" type="checkbox"/> Formal Action/Motion <input type="checkbox"/> Information Only <input type="checkbox"/> Other	2016-2019 Drug, Gang & Violent Crime Control Strategy

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**TO:** Chairperson and Committee Members

**FROM:** Tony Vidale, Program Manager  
Drug, Gang and Violent Crime Control

**RECOMMENDATION:**

The Drug, Gang and Violent Crime Control Committee recommend to the Commission approval of the 2016-2019 Drug, Gang and Violent Crime Control Strategy.

**DISCUSSION:**

See attached

**FISCAL IMPACT:**

N/A

**ALTERNATIVES:**

Not Approve - Modify - Table

## **2016-2019 Arizona Drug, Gang and Violent Crime Control Strategy**

The Arizona Drug, Gang and Violent Crime Control (DGVCC) Strategy was developed to guide policymakers in allocating resources to support Arizona's efforts to curtail drug, gang and violent crime in the state. The current strategy focuses on projects that enforce and prosecute drug abuse and trafficking violators as well as projects that support forensic testing, court programs, treatment and drug education and prevention. The DGVCC strategy takes a balanced approach to a statewide, system-wide program that supports drug control efforts in the state.

Arizona's Drug Strategy was first developed in 1987, updated and refined annually, and expanded to include gang and violent crime. The first multi-year strategy was developed in 2004 and guided funding decisions through 2007. The current strategy expires in 2015, and the revised strategy will be in effect for the period of 2016 through 2019.

The strategy includes two primary goals related to the drug, gang, and violent crime problem in Arizona that were first approved by the Commission in July 2011. The goals are based on the scope of the problem, parameters of funding sources and review of overarching strategies including the *2014 National Drug Control Strategy* and the *2013 Southwest Border Counternarcotics Strategy*. The Strategy will serve as the Commission's blueprint for directing funds to achieve the following two goals:

- Curtail the flow of illicit drugs, drug proceeds, and instruments used to perpetuate violence across Arizona
- Reduce violent crime and illicit drug use, and deter repeat offenders in Arizona

The strategy outlines the nature and extent of the problem, including data and analysis, current and coordinated efforts, program analysis including strengths, weaknesses, opportunities, and challenges, goals and purpose areas, strategic principles, and program performance monitoring and evaluation. With the approved strategy, staff will request the Commission establish funding priorities each year that will be published in the grant announcement. These funding priorities will align with the goals and objectives of the statewide strategy.

ACJC conducted a public hearing in Phoenix on October 14, 2015. The hearing was also available via web conferencing to provide those that could not physically attend the opportunity to participate. The hearing was recorded and posted to our web site. Staff prepared a PowerPoint presentation that was shown at the public hearing and posted with the draft strategy on the ACJC web site. There were no comments offered to staff concerning the 2016-2019 Arizona Drug, Gang, and Violent Crime Control Strategy.

Staff proposes that the Drug, Gang and Violent Crime Control Committee recommend to the Commission the adoption of the 2016-2019 Arizona Drug, Gang and Violent Crime Control Strategy.

**DRUG, GANG AND VIOLENT CRIME CONTROL COMMITTEE  
OF THE  
ARIZONA CRIMINAL JUSTICE COMMISSION**

**Request for Committee Action**

<b>Action Requested:</b>	<b>Type of Action Requested:</b>	<b>Subject:</b>
November 5, 2015	<input type="checkbox"/> Formal Action/Motion <input checked="" type="checkbox"/> Information Only <input type="checkbox"/> Other	2015 Enhanced Drug & Gang Enforcement (EDGE) Report

**TO:** Chairperson and Committee Members

**FROM:** Tony Vidale, Program Manager  
Drug, Gang and Violent Crime Control

**RECOMMENDATION:**

Information Only

**DISCUSSION:**

The 2015 Enhanced Drug and Gang Enforcement (EDGE) report highlights activities funded by the Drug and Gang Enforcement Account and the Criminal Justice Enhancement Fund that relate to illicit drugs and drug related gang activity. Per A.R.S. § 41-2405 (A) 11, this report shall be submitted to the Governor, the President of the Senate and Speaker of the House of Representatives by October 31 of each year. Staff will present the highlights of this report.

**FISCAL IMPACT:**

N/A

**ALTERNATIVES:**

N/A